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                  FEDERAL SUBSISTENCE BOARD HEARING
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3
                   SPECIAL ACTIONS 98-04 and 98-05
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                   U.S. FISH and WILDLIFE SERVICE
6
                    Gordon Watson Conference Room
7
                        1101 East Tutor Road
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                          Anchorage, Alaska
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                     July 31, 1998 - 10:30 a.m.
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12 BOARD MEMBERS PRESENT:
13
14 Mitch Demientieff, Chairman (Telephonically)
15 Fred Armstrong, U.S. Fish and Wildlife Service (98-05)
16 Richard Pospahala, U.S. Fish and Wildlife Service (98-04)
17 Curt Wilson, Bureau of Land Management
18 Paul Anderson, National Park Service
19 Niles Cesar, Bureau of Indian Affairs (Telephonically)
20 Jack Capp, U.S. Forest Service (Telephonically)
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22 Keith Goltz, Solicitor
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PROCEEDINGS

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(On record - 10:30 a.m.)

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CHAIRMAN DEMIENTIEFF: We're going to carry on. I don't have an agenda in front of me.

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8 MR. BOYD: Well, the agenda if fairly 9 straightforward and I'll just go ahead and list the agenda and 10 the order of presentations and make some introductions and 11 inform you, Mr. Chair, of who's on line and who's in the room.

12 13

My name is Tom Boyd, I oversee the Office of 14 Subsistence Management with the U.S. Fish and Wildlife Service. 15 We're meeting today to take up two Special Actions. That's 16 Special Action 98-05, which is to open a caribou season in Unit 17 9(D) and 10. Special Action 98-04, which proposes to open a 18 sheep season in Unit 23 and to close Federal lands to 19 non-subsistence uses.

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Those are the two items that we have on the agenda for 22 the public session this morning. When we finish those items we 23 will go into a closed work session of the Board to discuss 24 planning activities regarding the fisheries Final Rule. For 25 the public meeting and the two Special Actions the agenda calls 26 for dealing with the Special Action 98-05, which is the caribou 27 in 9(D) and 10 first, followed by the Unit 23 issue.

28 29

The order of presentation this morning will be, first we will hear a staff analysis which will include a statement of the proposal. We will then be followed by comments from the Alaska Department or Fish and Game of the State of Alaska, followed by public comments, those wishing to testify, followed by Regional Advisory Council recommendations or information from the Regional Advisory Councils, followed by the Staff Committee recommendation and then Board deliberation.

37

Let me just pause and, hopefully I can remember everyone's name, but in the room you have myself and Keith Goltz from the Solicitor's office. Curt Wilson, who is representing the Board member for the Bureau of Land Management; Tom Eley, who is the Staff Committee representative for Fish and Wildlife; Fred Armstrong, who is the acting Board member for the Fish and Wildlife Service; Ida Hildebrand, Staff Committee for Bureau of Indian Affairs; Paul Anderson, Board member for the Park Service; Sandy Rabinowitch, Staff Committee, Park Service; Ken Thompson, Staff Committee, Forest Service; and Taylor Brelsford, staff to the Office of Subsistence Management.

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On line is Jack Capp, who is the Board member for the 2 Forest Service; and Niles Cesar, Board member for the Bureau of Indian Affairs; and yourself, Mr. Chair. Also on line we have 4 Elizabeth Andrews, Alaska Department of Fish and Game; Steve 5 Peterson, ADF&G; Mr. Jake Jacobsen; Matt Wolf, who will be, I'm 6 assuming, be testifying in the sheep issue later on; we have 7 Gilda Shellikoff and Della Trumble and Vince Tutiakoff who are 8 members of the Kodiak/Aleutians Regional Advisory Council on line. We have other staff members from other agencies, Lois 10 Dolly-Molly with the National Park Service in Kotzebue; Susan 11 Georgette and LeAnna Harris who are with the Alaska Department 12 of Fish and Game. Also in Kotzebue, Mike Roy, Acting Refuge 13 Manager of the Izembek Refuge and his staff, Ray Portwood. And 14 I think I've covered all then names.

15 16

And we're ready to go when you are, Mr. Chair.

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CHAIRMAN DEMIENTIEFF: Yeah, okay, let's go. 19 Let's call to order and.....

20 21

MR. BOYD: Okay. Robert Willis is here to 22 present the staff report for the Unit 9(D) caribou issue.

23

24 MR. WILLIS: Thank you, Mr. Chair. 25 Action 98-05 was submitted by the Izembek National Wildlife 26 Refuge and it would establish a caribou season, a harvest limit 27 on Federal lands in Unit 9(D) and that portion of Unit 10 on 28 Unimak Island for the communities of King Cove, Nelson Lagoon, 29 False Pass, Sand Point and Cold Bay.

30 31

The Southern Alaska Peninsula Caribou Herd went into a 32 decline in the early 1980s which continued well into the '90s. 33 The numbers fell to a point that hunting by non-subsistence 34 hunters was closed by the State in 1991. Two years later, 35 1993, as the decline continued, the numbers fell below 2,500, 36 which was the minimum required for hunting in the Management 37 Plan for that herd and Federal lands were subsequently closed 38 to non-subsistence hunting.

39

40 These closures have allowed the herd to rebuild to some 41 degree. Our survey in the winter of 1997 revealed 3,260 42 animals, which was sufficient to allow a limited hunt to occur 43 under the Management Plan. For that year, allocated a total of 44 160 permits for bull caribou, 100 on the mainland or Unit 9(D) 45 portion and 60 on Unimak Island. The portion of the herd on 46 Unimak Island totaled approximately 600 animals.

47

48 We had approximately 50 animals taken, we know of 43 49 animals that were taken. Our reporting rate was somewhat low, 50 we did have some verbal reports of additional animals beyond

the number of permits that we got back, but we think the total harvest probably out of the 160 permits was not more than 50 animals.

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7 8

We surveyed the population once again in February of 1998 and found on the mainland 3,127 animals, which is within four percent of the number found in 1997. This gave us considerable confidence that our count in 1997 was accurate. Severe winter weather in 1998 prevented a survey on Unimak 10 Island. Also in July of 1998 the refuge completed a post 11 calving aggregation count which revealed a total of 21 percent 12 of calves in the population. This is very encouraging. 13 percentage or higher has been found only three times in the 14 last 24 years, so it indicates to us that possibly the herd is 15 coming back and will continue to grow in size.

16 17

Based on the composition counts from 1997 and our 1998 18 winter surveys, and considering the number of animals harvested 19 in 1997-98, they've recommended a similar hunt be held in 20 1998-99, this would be expanded somewhat in that it would be a 21 minimum of 125 permits issued for the mainland portion of the 22 herd and again 60 permits for the Unimak Island portion. 23 would be an additional 50 permits made available for the 24 mainland portion of the herd, depending on the composition 25 counts which will be conducted in October of 1998. 26 counts are the ones we depend on to tell us the bull:cow ratio. 27 And if there is sufficient bulls in the population to allow it, 28 then some additional permits could be made available at that 29 time.

30 31

Currently the proposal is to establish a caribou season 32 in Units 9(D) and 10, extending from August 1, 1998 to March 33 31, 1999, 125 bull caribou permits would be issued for the 34 mainland or Unit 9(D) portion of the herd using the following 35 formula: Cold Bay would receive 18 permits; Elfin Lagoon, 18 36 permits; King Cove, 40 permits; Sand Point, 40 permits; False 37 Pass, 9 permits. The additional 50 permits or up to 50 permits 38 may be issued to those communities in the same ratio based on 39 the October bull:cow ratios.

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41 Sixty bull caribou permits would be issued for Unimak 42 Island using the following formula: False Pass would receive 43 50 permits; King Cove, 5 permits; and Sand Point, 5 permits. 44 I'd like to point out that we don't consider these to be 45 absolute numbers. Last year we had an opportunity to transfer 46 some permits, one community to another, when there were some 47 unused permits in one community. The other community had to 48 use all of its permits and still wanted to take some additional 49 animals. This year we had expressed to us that Sand Point may 50 prefer to hunt on Unimak Island rather than on the mainland.

They have far more permits on the mainland than on Unimak so there's an opportunity there to exchange some permits between communities. We'd like to leave that option open to the communities and the refuge working together to determine whether or not to reallocate any of the permits.

6 7

I would also add that one item which was not included in the proposal this year was inadvertently left off because it was included last year as a designated hunter option. The designated hunter option for last year allowed one hunter to harvest up to four bag limits of caribou and have those in his possession, that would be a total of four caribou per designated hunter. The hunters receiving permits would be selected, again, by the communities, their names would be submitted to the refuge and the refuge would then provide permits to these individuals.

17 18

That concludes the staff analysis.

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20 CHAIRMAN DEMIENTIEFF: Thank you. Let me see, 21 I don't -- Tom, what's next here?

22 23

MR. BOYD: ADF&G, sir.

24 25

CHAIRMAN DEMIENTIEFF: Go ahead.

26 27

MS. ANDREWS: Thank you, Mr. Chairman, this is 28 Elizabeth Andrews, Alaska Department of Fish and Game. It's my 29 understanding that this is a Special Action Request from the 30 Izembek National Wildlife Refuge; is that correct?

31 32

MR. WILLIS: That's correct.

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MR. BOYD: That's correct.

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CHAIRMAN DEMIENTIEFF: That's correct.

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MS. ANDREWS: Thank you, Mr. Chairman. The 39 Department appreciates having had the chance to review the 40 staff analysis, we only received it roughly a week ago, for a 41 hunt that is supposed to open tomorrow. We do have a concern 42 about whether, in fact, there are extenuating circumstances for 43 the Special Action Request. And by saying that what I mean is 44 that we think it probably would have been more appropriate to 45 take this up at the Board meeting that you had last May. It 46 looks like much of the information that is before you was 47 available at that time with the winter population after (phone 48 cut out) granted that the determination and the percentage of 49 calves wasn't determined until just in the last couple of 50 weeks.

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We would prefer to see this go through a regular 2 process that we certainly would have more time to review the 3 proposal as would the public. And also it would give us some 4 more time to think of what might be some options that would provide subsistence opportunities certainly on the Federal public lands, as being proposed here, but also on State and private land.

7 8

So I just wanted to make that point. We don't object 10 to the fact that there appears to be a surplus of animals that 11 can be taken. We agree with the amount that are identified 12 that are surplus and can be taken. The number of permits 13 assumes that there will be 100 percent harvest, with all of 14 these animals being taken on Federal public lands, since that's 15 the only place that this regulation would apply to.

16 17

We do know that there are communities that are 18 interested in hunting on State and private lands in that area 19 and that there still remains a question as to whether all of 20 the surplus animals would indeed be taken on the Federal public 21 lands and whether or not there might be some allocation that is 22 left that could be taken on State land. And we just really 23 haven't had enough time to consider that, having just gotten 24 this Special Action Request on July 22nd.

25 26

So that pretty much summarizes our comments. We do 27 have the concern about this not having come up earlier and 28 haven't give us really an opportunity to look at what other 29 options might be available for also determining whether there 30 might be some allocation that could be taken on State lands.

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That's all I have, Mr. Chairman, and thank you again.

33 34

CHAIRMAN DEMIENTIEFF: Thank you. Is there any 35 public testimony?

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MR. WOLF: Yes, this is Matt Wolf.

38 39

CHAIRMAN DEMIENTIEFF: Go ahead.

40 41

MR. WOLF: Yes, Mr. Chairman. I would like to 42 ask Elizabeth and the ADF&G and Mike Roy from the Izembek 43 Refuge if they have considered a sport hunting season in Unit 44 9(D) for non-residents and residents of Alaska?

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46 MS. ANDREWS: Mr. Chairman, this is Elizabeth 47 Andrews, Alaska Department of Fish and Game.

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CHAIRMAN DEMIENTIEFF: Go ahead.

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MS. ANDREWS: Mr. Chairman, one thing looking 2 forward that we certainly appreciate is some of the cooperative 3 projects that are outlined for this coming season between the 4 Department of Fish and Game and the Izembek National Refuge staff. We do have a joint project coming up to collar and place satellite collars on animals, to do composition surveys and we have a cooperative effort to do a calf mortality study in the coming year. And we appreciate and are looking forward to this opportunity to work together to get more information.

11 At this time the State does not have a hunt on State 12 and private lands in that area. We look forward to getting 13 some of this -- more of this information, but we also look to 14 our local Fish and Game Advisory Committees to submit proposals 15 to the Board of Game. This upcoming year in the cycle this 16 region will be open for proposals from the public and typically 17 the Department looks to the local Advisory Committees to talk 18 to the area biologist and for the Committees to submit 19 proposals for what their interested in seeing for local hunts 20 in that area.

21 22

Thank you, Mr. Chairman.

23 24

CHAIRMAN DEMIENTIEFF: Go ahead, Matt.

25 26

MR. WOLF: Yes, I would like to reiterate that 27 question to Mike Roy from Izembek, if any consideration has 28 been given to sport hunting on the Federal portion of Unit 29 9(D)?

30 31

MR. ROY: Yes, sir, Mr. Wolf, this is Mike Roy. 32 I'd like to also clarify from the introductions, I'm the 33 wildlife biologist here at Izembek, Ray Portwood is the Acting 34 Refuge Manager, he's here with me as well.

35 36

We have visited with folks at ADF&G, with Dick Sellers, 37 the regional wildlife manager and have discussed the idea of 38 sport hunting as we discussed earlier in the year, as we were 39 visiting with him about this year's subsistence harvest. 40 the standpoint of the Refuge, and if we look at the Southern 41 Alaska Peninsula Management Plan, which has been in place for 42 about four years now, a joint plan between the State and the 43 Fish and Wildlife Service, we see that a couple of gates that 44 have to be crossed, we need 2,500 animals to authorize any 45 hunt. And then at the other end if we have 3,500 animals or 46 more, we are allowed to consider a cow harvest.

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48 Now with the population right smack in the middle of 49 that and, perhaps, towards the high end of that, we're getting 50 to the point that in the coming years we could be considering,

by our Management Plan, a cow harvest. And from our perspective that would also suggest that we might be able to consider sport harvest as well. I would defer to our staff, our Fish and Wildlife staff in Subsistence, there in the room, as far as the Fish and Wildlife Service's mandate. I know that we do have responsibilities to, first, meet our -- satisfy subsistence needs and I guess I would just defer to our folks in the Subsistence Branch as to how we, procedurally, balance those two hunts.

10

Biologically, I think we're at the point that we can 12 examine that and I also agree with Ms. Andrews from the State 13 that certainly we could look at hunts that take place both on 14 Federal land and on State and private land.

15 16

16 MR. WOLF: Yes, thank you, Mike. I have no 17 further questions at this time.

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19 CHAIRMAN DEMIENTIEFF: Is there any other 20 additional public testimony?

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MR. BOYD: We do have three members of the 23 Regional Advisory Council on line, I'll just insert, Mr. Chair.

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25 CHAIRMAN DEMIENTIEFF: I understand that, thank 26 you. Is there any additional public testimony?

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(No audible response)

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30 CHAIRMAN DEMIENTIEFF: Okay. Regional Council 31 comments.

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MS. TRUMBLE: This is Della Trumble in King 34 Cove. First of all, I think, I'd like to pass on that I've 35 been talking to a lot of the various communities, they're 36 pleased with staff recommendations. And we're hoping to have a 37 more successful hunt this year. The weather did not allow us 38 to do that last year. And with an opening in August that will 39 help a lot.

40

The concerns that we came up with is the timing of 42 these surveys, normally they're done it October to December, 43 last year they did not get complete until the very end of 44 February going into the first of March. The deadline on the 45 caribou hunt was March 31st. If we are going to be allowed 46 another 50 caribou the concern is if the survey is done late 47 that the people are not going to have time, at that time of the 48 year, to try to harvest the additional caribou.

49 50

The other thing that comes up is we know the importance

of the consistency in this reporting on the caribou harvest and so I think that maybe the people can get their permits from the refuge itself, but we thought the possibility of having the communities go ahead get these permits out, but hold them and have these hunters report directly to where they're being issued so they can call them directly and find out if their caribou has been harvested. The problem we had, I know, control the number the reporting parts of the report where people had misplaced them.

The other thing that came up is the importance of coordinating these surveys with the State and Federal and residential person. I think it's been something that's been to be lacking the brought up the last year and a half and it seems to be lacking in coordinating the surveys so all three entities can work together and all working on the same figure and hopefully going forward with all this, at some point in time if it does go through, the opening for a State hunt, which would help in our areas because of the village corporation lands being closer to home.

And I believe that is all I have at this time.

CHAIRMAN DEMIENTIEFF: Additional comments?

MS. SHELLIKOFF: This is Gilda Shellikoff in 27 False Pass. The main comment I have is regarding the permits 28 on Unimak Island. You know, if it was based on the numbers 29 last year if it would be possible to get an opening date sooner 30 than October. The reason for this, last year people every nice 31 day they had they went in their skiffs from here, but they 32 couldn't find any caribou on the island because they were 33 further west. And right now people have their boats in the 34 water, they're fishing up around Urilia Bay, in that area, and 35 they have a chance to possibly get caribou if it is opened. 36 And by October all the local boats are going to be put away 37 because we have just small boats around here. And so, you 38 know, I was hoping the Board would consider that.

And the other thing is the reporting. Last year was 41 the first time any of the villages did anything like this and I 42 think it's a learning experience. And like Della, I agree that 43 the Fish and Wildlife should work with the communities and 44 figure out a way to have the reporting come from the community 45 because I think (indiscernible) them is not going do any good 46 because in the village, especially in the small village, you 47 know, we all who know who got caribou and we can call these 48 people and say "Hey, you got to do your report."

And those are basically my comments.

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MR. TUTIAKOFF: Yes, Mr. Chair, this is Vince Tutiakoff, I'm the Co-Chairman for Kodiak/Aleutians, presently 3 now at Adak. I'd like to thank the Board for consideration for 4 this continued hunt on Area 9(D) and 10. I support the two 5 comments from two Board members. I believe that what (phone 6 cut out) counting of the caribou needs to be (phone cut out) 7 and maybe taken under consideration by the three members who 8 are appointed to distribute the permits to the communities. 9 And I would encourage those to be more of a local type 10 reporting system and then refer that back to the people in Cold 11 Bay.

12 13

I had a question for possibly Robert Willis in regards 14 to the discussion on staff analysis. Robert, you there?

15 16

MR. WILLIS: I'm here, go ahead, Vince.

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18 MR. TUTIAKOFF: Yes. On your report that I've 19 received here and I've got it -- I believe it's page four I've 20 got it at. It says "Based on a 1997 composition counts and 21 1998 winter surveys", find that?

22 23

MR. WILLIS: Yes.

2.4 25

MR. TUTIAKOFF: Okay. The reported and 26 estimated unreported 1997-98 harvest. I have a concern that a 27 statement like that is made without figures and regards to your 28 staff analysis. You have some unreported 1997-98 harvest then 29 you ought to put in the number for that or else put a basis for 30 how you come up with such a statement. And the estimated 31 natural mortality, is it on a nine point system? And, you 32 know, we need to know this before you make those estimated 33 natural mortality rates. I'm have a concern that that's being 34 made because it's just an estimated figure and what figure are 35 you using?

36 37

MR. WILLIS: The Refuge did some extensive 38 calculations on that, Vince, and I didn't include all that in 39 the staff analysis, I didn't think it was necessary. If you'd 40 like a more extensive discussion of how the Refuge calculated 41 that, we have both Mike and Roy on line and perhaps I could 42 better turn that over to them for an explanation, if you'd like 43 to have it?

44

45 MR. TUTIAKOFF: Yeah, I think it's important, 46 especially if we're doing a kind of a review (phone cut out) 47 those figures should be made available. It's supporting a hunt 48 that should continue, I think that the herd itself is growing, 49 it's becoming very healthy compared to four or five years ago 50 and I just had a concern that this comment is made without

having a figure in there or how they came to that conclusion of unreported and harvests.

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MR. WILLIS: Okay. Mike, would you mind running through your calculations for Vince. I quess the reference to an unreported harvest, since we had only 25 7 animals reported harvested from the mainland portion by the 8 harvest report form and six animals on Unimak and in our discussions with the Refuge they felt that there were some 10 additional animals taken that were not reported and made an 11 estimate that it did not exceed 50, and that was about the best 12 we could do. There were some extensive calculations that went 13 into determining the number of surplus animals and I have that 14 here in front of me, but I think I'll turn it over to Mike 15 since he did the calculations and let him lay it out for you.

16 17

Mike, would you mind?

18 19

MR. ROY: Certainly, Robert. Mr. Chairman, I 20 can just very briefly go through our logic here and also 21 clarify the different surveys we do, which may help. I believe 22 a question that Della Trumble had, it'll clarify one of her 23 concerns regarding finding of surveys.

2.4 25

We conducted this year's total population count, which 26 is an annual count in February, that's generally considered a 27 mid-winter count. I mean it's based on snow conditions so it 28 does fluctuate. We already do calf composition counts in --29 both in June and in October. We, of course, do not have 30 October '98 data, so we used October '97 data for our calculus, 31 our calves at that time were 12 percent of the herd.

32 33

We also do bull: cow ratios in October of each year. 34 October '97 we had approximately 42 bulls per 100 cows, which 35 is much higher than we've seen for many years here in this 36 herd. In just multiplying out the percentage of adults in the 37 herd and the percentage of bulls we arrived at a figure of the 38 number of adult bulls, a minimum number of adult bulls in the 39 herd. We took that number and subtracted from it the baseline 40 amount of adult bulls that we must have in the herd in order to 41 have the bull:cow ratio -- minimum bull:cow ratio that the 42 Joint Management Plan recommended.

43

44 So between the amount of bulls we have and the amount 45 -- the minimum amount that we're required to have under the 46 Management Plan, we came out with a set of uncorrected percent 47 of adult bulls in the herd. We then corrected that for what we 48 consider a general figure for adult survival, which is 90 49 percent or .9 on an annual basis and we corrected it for 50 harvest since our last composition count, since the last time

we counted bulls versus cows.

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And to clarify that unreported -- the term "unreported harvest", that in no means illegal harvest. We were simply referring to the fact that in doing that this calculus a month or two ago, we did not yet have reports back from several of the communities from last year's hunt. And I believe we still don't have all of that information. So at that time we made an assumption that approximately 50 animals had been taken during 10 the hunt, even though we only had records of 25 at that time. 11 So that where the 50 animals for this comes from.

12 13

We multiply all of these out we came out with a 14 harvestable surplus in the herd of 185 and because there is 15 some errors in over-winter survival we might have had, we just 16 simply reduced -- took 10 animals off of that for a total of 17 175 or a harvestable surplus of bulls in the herd.

18 19

Now, as part of that I did want to reiterate that the 20 two primary measures that we used on this herd of the total 21 population count, which is in mid-winter, and the fall 22 composition count, which measured both bulls, cows and calves. 23 That is done in October. And particularly for Della Trumble's 24 information, that is the survey we're referring to that we 25 would base our decision to add permits for this current season. 26 I mean, it is not (phone cut out) count, this is the helicopter 27 survey that will be done in October, so it -- in fact, it has 28 to be done in October or it's not particularly valid. 29 should be ample time to authorize permits by, perhaps, November 30 1 that would be available throughout the remaining, what, five 31 months of the season.

32 33

I hope this -- I'll stop there and take any other 34 questions if I've confused anyone. Thank you.

35 36

MR. TUTIAKOFF: Thank you, Mike. That clears 37 it up, makes it more -- when I read this I can understand it 38 better.

39 40

And in regards to the (phone cut out and music) 41 transfer of permit to -- within community to community, I 42 support that and most of the communities do share when it --43 you know, depending on where the herd is located and where 44 they're at a specific time.

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46 That's all I had, Mr. Chairman, thank you very much for 47 allowing us to (phone cut out).

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49 CHAIRMAN DEMIENTIEFF: Thank you. Is there any 50 additional Regional Council comment?

MR. BOYD: Mr. Chair, we have Melvin Smith in the room who wishes to comment. He continues to be a member of 3 the Council.

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MR. SMITH: Thank you. This is Melvin Smith 6 and I'd like to say I support this hunt and that's the only 7 comment I have to make since I didn't get a chance to review 8 the information, just got it a short time ago there. like to reiterate Gilda's comment on the earlier the season the 10 better, while the fishing boats are still in the water and we 11 have access to the hunting grounds.

12 13

Thank you.

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15 CHAIRMAN DEMIENTIEFF: Okay, thank you. Are 16 there any additional Regional Council comments?

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(No audible reply)

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CHAIRMAN DEMIENTIEFF: Staff Committee.

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MR. BOYD: Yes, Mr. Chair, the Staff Committee 23 recommends adopting the Special Action as stated. I want to 24 mention that the Staff Committee did not discuss specifically 25 the designated hunter option, however, that was part of last 26 year's hunt and I think the focus of the Staff Committee's 27 discussion was on continuing the hunt and on increasing the 28 harvest limit to 125 with an additional 50 permits issued 29 following the fall of 1998 bull:cow ratio -- or survey to 30 determine the bull:cow ratio.

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32 The justification, Mr. Chair, is that the '97 fall 33 composition counts and the '98 winter surveys indicate that 34 this herd contains sufficient animals to allow a limited 35 harvest as specified in the Management Plan. The surveys 36 indicate a surplus of bulls in the population sufficient to 37 allow a harvest of a small number of bulls from the mainland 38 and from the Unimak Island portion of the herd. 39 post-calving aggregation survey indicates that productivity of 40 the herd is improving, with 21 percent calves observed in the 41 index portion of the herd. Currently available data suggests a 42 season can be initiated with a quota of 125 permits issued for 43 the mainland portion of the herd and 60 permits for the Unimak 44 Island portion, with an additional 50 permits to be made 45 available for the mainland portion if the fall '98 bull:cow 46 ratio is adequate. This would allow a maximum harvest of 175 47 bulls for the mainland portion of the herd.

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That concludes the Staff Committee report, Mr. Chair.

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                   CHAIRMAN DEMIENTIEFF: Okay, Board
2 deliberation. Any comments from the Board?
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                   MR. ARMSTRONG: Mr. Chairman.
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                   CHAIRMAN DEMIENTIEFF: Yes.
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                   MR. ARMSTRONG: This is Fred, I'm prepared to
9 make a motion.
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                   CHAIRMAN DEMIENTIEFF: Go ahead.
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                   MR. ARMSTRONG: I move that we adopt Special
14 Action 98-05 consistent with Regional Council and Staff
15 Committee recommendations with the inclusion of the designated
16 hunter option.
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                   CHAIRMAN DEMIENTIEFF: There is a motion, is
19 there a second?
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                   MR. WILSON: Second.
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                   MR. BOYD: That was Mr. Wilson.
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                   CHAIRMAN DEMIENTIEFF: Okay. Discussion?
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          (No audible reply)
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                   CHAIRMAN DEMIENTIEFF: Hearing none, we're
29 ready for a vote. All those in favor of the motion please
30 signify by saying aye.
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32
                   IN UNISON:
                               Aye.
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                   CHAIRMAN DEMIENTIEFF: Those opposed same sign.
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36
           (No opposing responses)
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                   CHAIRMAN DEMIENTIEFF: Motions carries.
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40 Okay, Special Action 98-04. Staff analysis.
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                   MR. BOYD: Mr. Chair, if I might break in a
43 second, this is Tom. We're moving forward to the next item and
44 I know that the Regional Council members from Kodiak/Aleutians
45 are going off line, and if they're still on line, I guess we
46 could express appreciation for their participation and the
47 thoughtful comments that they made today.
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                   MR. TUTIAKOFF:
                                   Thank you very much, Mr. Chair,
50 this if Vince Tutiakoff, I'll be signing off. Thank you.
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00015 1 CHAIRMAN DEMIENTIEFF: Okay. Thank you. 2 3 MR. BOYD: Okay. I'm hearing some beeps and I 4 don't know what that means, Mr. Chair, maybe we could pause and check. I don't know if that's people going off or people 5 6 coming on. I would like to ask if there's anyone new that's 7 joining the teleconference? 8 MR. HOLT: Yeah, this is Robb Holt with the 10 Alaska Professional Hunters Association. 11 MR. BOYD: Robb Holt. Is there anyone else 12 13 that's been joining since we started the teleconference? 14 15 (No audible responses) 16 17 MR. BOYD: Mr. Holt, will you be wishing to 18 testify today? 19 20 MR. HOLT: I had a very late notice that you 21 were going to work on proposals that concerned some sheep 22 permits in Unit 23, and basically I just wanted to listen in 23 and I may want to interject some comment, but basically I just 24 want to hear what you guys are doing there. 25 26 MR. BOYD: Okay. Is there anyone else that's 27 joined us on teleconference? 28 29 (No audible responses) 30 31 MR. BOYD: I think we're ready to go, 32 Mr. Chair. 33 34 CHAIRMAN DEMIENTIEFF: Okay. 35 36 MR. BOYD: I will start and introduce Donna 37 Dewhurst of my staff and Rachel Mason is joining her. 38 39 MS. DEWHURST: Staff analysis for Special 40 Action 98-04 concerns sheep harvest in Unit 23 in Southwestern 41 26 (A). I do want to point out that very original proposal 42 didn't include 26(A), but that was just an oversight that was 43 quickly corrected and when the Regional Council reconsidered 44 it, it was included. 45 46 This involves sheep harvest on Federal public lands in 47 those areas. The proposal request for harvest August 1 through 48 April 1. A harvest would be for one ram, full curl or larger, 49 with a maximum or cap of 20 rams harvested in both the DeLong

50 and Baird Mountains.

1

The history on this, the harvest has been -- the 2 numbers were considered to have peaked in the mid-1980s and 3 started declining around the end of 1980s, beginning of 1990s. 4 The Baird Mountains were closed by both State and Federal 5 regulation around 1991 and have been closed since then. 6 DeLongs started having seasonal restrictions put on them in 7 1993 and then were closed in 1995. So both seasons have been 8 closed for a fair amount of time due to reduction, primarily, 9 in lambs produced. There were a series of bad winters plus 10 increased predation that just the lamb numbers, basically, 11 weren't happening.

12

13 Starting basically with just the past couple of years, 14 around 1997, surveys started to show a dramatic increase in the 15 lamb production and overall numbers, part of which was thought 16 to be immigration from adjacent areas. That prompted the State 17 to start....

18 19

CHAIRMAN DEMIENTIEFF: Where's the music coming

20 from?

21 22

MR. BOYD: Let's pause. There's someone on 23 line that has music in the background. Would you please check 24 that and turn it off, I think it's disrupting our ability to 25 hear.

26 27

MS. DEWHURST: I'll back up. Based on 1997 28 counts -- the counts were up, but they weren't up to the 29 original 1980s level, but they were up. They were around the 30 point when the crash started, which would have been around 31 1989-1990 time. But based on just an increase, mainly, in the 32 lamb production the State and Federal start talking with the 33 local people and start talking about the possibility of 34 reopening a hunt. The talk became more formalized in October 35 of last year at the Game Board meeting. ADF&G did put forth a 36 proposal.

37 38

And subsequent to that the harvest zones were 39 redescribed, tentative harvest was set up and it was considered 40 tentative on future counts and local interest. A tentative 41 harvest would go for subsistence -- the amount needed for 42 subsistence first, which would involve a Tier I hunt, and set 43 that up as being zero to nine animals in the DeLongs and 18 to 44 47 in the Bairds.

45

46 And then once those needs were met then it would roll 47 over into a drawing hunt. And based on that it was felt that 48 there was a harvestable surplus of 20 animals in each 49 respective mountain range. That would mean in the Bairds they 50 would all be Tier I and in the DeLongs nine of the animals

would be Tier I and then 11 animals would roll over into a drawing hunt. But this was all tentative.

5

7 8

And then basically some time passed and this summer there was a meeting in June talking about that, but everybody wanted to wait until the July -- the new counts were out. Mid-July the new counts were out, 1998 counts, basically confirmed 1997 numbers, which was an increase, and still showed good lamb production and everybody felt like the potential for 10 a hunt was a go at that point.

11 12

There was another meeting in July with members of our 13 Regional Advisory Council members, of the Fish and Game 14 Advisory Committee and other local interested parties. And 15 there was a real effort to bring people in from Point Hope and 16 Point Lay and other communities, surrounding communities that 17 were interested, so it was a pretty big joint effort. 18 meeting everybody pretty much agrees that there is a 19 harvestable surplus of 20 animals.

20 21

There was concern, though, that in the age structure, 22 because there's a series of four or five years where no lamb, 23 virtually no lambs were produced, there's a gap in the age 24 structure. And that there's the middle aged animals, the 25 three, four, five, six year olds, there aren't very many of 26 them. There's lots of real young ones and lots of older ones. 27 So based on that, everybody kind of backed of and instead of 28 saying 20 sheep, it was decided to be conservative the harvest 29 should be 20 full curl or larger rams. It was felt there was 30 an adequate surplus of these older rams and that taking those 31 animals wouldn't impact any future growth or continued growth 32 of the population.

33 34

So everybody was in agreement, pretty much, on that 35 issue and that it should be 20 full curl rams out of each 36 population. So then the issue becomes who gets to take the 37 animals. And this really isn't a biological issue. 38 biology of it is that the rams can be taken and that most of 39 these lands, in both mountain ranges, are Federal public lands.

40 41

And with that I'll turn it over to talk about the issue 42 of customary and traditional.

43

44 Thank you, Mr. Chairman. MS. MASON: 45 10 communities which presently have a positive C&T for sheep in 46 Unit 23. Nine of them are in Unit 23 and then Point Lay in 47 Unit 26(A) also has a positive C&T there. As for the small 48 portion Unit 26(A) of the DeLongs, the people with the positive 49 C&T there are all the residents of Unit 26, plus residents of 50 Point Hope and Anaktuvuk Pass.

1

Sheep harvest by local residents in Unit 23 have been 2 predominantly in the Baird Mountains and they've been 3 predominantly by residents of Noatak and Kotzebue. 4 annual subsistence harvest for the Baird Mountains, based primarily on Georgette and Loon's 1991 study, ranges from 18 to 47. And the estimated harvest for the DeLong Mountains is 7 considerably less, their estimate was between zero and nine. 8 And, historically, sheep were likely harvested in much greater numbers than they have been in recent years.

10 11

Georgette and Loon's study expressed the estimated 12 harvest for communities as a range, in order to accommodate 13 normally fluctuating conditions. At a public hearing that was 14 held in Kotzebue on July 20th, after much discussion and 15 debate, the local opinion was to support combining the 16 estimated harvests for the Baird and DeLong Mountains because 17 local people felt that there would be hunters who had usually 18 gone to the Bairds who had traveled to the DeLongs to take 19 sheep, more than might do so otherwise.

20

21 So the total estimated range of harvest would be 22 between 20 and 56. And then with an additional estimated 23 harvest of two from the community of Point Lay that number 24 could be brought to 58.

25 26

The unknown element in this analysis is what happens if 27 a sheep isn't as opened with a limit of 20 in each of the 28 mountain ranges, with 10 C&T communities which have not been 29 allowed to harvest for seven years. Under normal circumstances 30 not every hunter would hunt every year, but since the season 31 has been closed for seven years and there is a good possibility 32 that it won't be opened for long, perhaps more hunters will be 33 interested in sheep hunting than they would be otherwise.

34 35

Since the recommended harvest is an equal harvest of 20 36 in each mountain range, it is feasible to assume that 37 particularly the Noatak and Kotzebue hunters might shift their 38 hunting to the DeLong Mountains and more hunters may choose to 39 hunt than have done so in the past.

40 41

Thank you.

42 43

CHAIRMAN DEMIENTIEFF: Thank you.

44 45

MR. BOYD: We go to ADF&G next.

46 47

CHAIRMAN DEMIENTIEFF: State comments.

48

49 MS. ANDREWS: Yes, thank you, Mr. Chairman. 50 This Elizabeth Andrews, Alaska Department of Fish and Game.

We, again, appreciate the opportunity to participate in the discussion for the management of these sheep populations on Federal public lands. I first want to assure the Board and members of the public and the Council that the Department will in no way be jeopardizing the sheep populations in the Bairds and the DeLongs. Our staff has worked many years with local residents in this area to rebuild those sheep populations so 7 that there can be hunts in the future and perhaps imminently.

8 9 10

5

We'll continue to manage for conservation of these 11 sheep populations, but unfortunately that means that the 12 allocation that's being proposed would result in a need for the 13 Department to close hunting on State and private lands for 14 subsistence and other uses.

15 16

Mr. Chairman, I do have some background information 17 that I'd like to mention that hasn't been presented in the 18 staff analysis. I know that some people have gleaned this from 19 the meetings in the last eight days or so and I bring these 20 comments forward and I'll try not to make them too lengthy, 21 because there have been a number of questions and comments that 22 were raised at public meetings, at the Council meetings and at 23 other meetings in the past, well, roughly two weeks.

2.4 25

Again, it was another situation where we feel that this 26 could have come up at the Federal Board meeting in May, here we 27 are the last two weeks, and now a day before the proposed hunt, 28 still trying to piece together all the information that's been 29 out to the public in the last year regarding these sheep 30 populations, Board of Game discussion and actions, public 31 comment and so forth. And we're at a situation where there's 32 been a proposal and the Board is now considering a Special 33 Action. So I'm not quite sure that these are extenuating 34 circumstances again.

35 36

But I'd like to begin by saying that over a year ago 37 the Board of Game and the Department, the process that we have 38 began, that is, the Department again had been working with the 39 local public and had been rebuilding those pop -- managing 40 those populations to rebuild them and given the Board of Game 41 cycle that takes up proposals for an area every two years. 42 Last August a proposal had to be put in before the Board of 43 Game if there was any anticipation that there could be a sheep 44 hunt on either of these populations.

45

46 And with that the Department developed a conceptual 47 proposal and submitted it so that it could be considered in the 48 event that there was a harvestable surplus that could be taken 49 this year or next year or at least prior to the year 2000 when 50 the Board would next be revisiting this region. And with that

the area staff met with local Advisory Committees and other members of the public, talked about various hunt structures, consistent with the State's Subsistence Law, and discussed the biological information, the customary and traditional use patterns and so forth.

6 7

The Board of Game decided to hold their meeting in Nome to enhance public involvement from the local area, as well as from Federal agency staff in those areas, recognizing that there is a lot of Federal public lands in the region, and had the meeting in Nome last October. At that time the Board of Game identified a committee that met with the public and brought back to discuss the proposed hunt structure, discuss the amount necessary for subsistence, discuss the customary and traditional use patterns in that region. Discussed how to provide for a subsistence opportunity by residents in the region and also looked at whether there might be an opportunity for non-subsistence take, and if it was such that there would animals surplus to what was necessary for subsistence, what type of hunt might be amenable to local users as well as to non-local users.

22 23

And with that the Game Board had local Advisory
Committee involvement, several agency staff were also present,
and they acted upon and adopted a proposal that is in our
regulation book and directed the staff to not initiate that
hunt structure unless there was a harvestable surplus of
animals. And once the surveys were done, which were done
recently, then the Department was directed to implement the
hunt structure consistent with the allowable take. And as you
know, that did provide for subsistence opportunity by Alaska
residents, and in the case of the DeLongs since the subsistence
priority had been applied and it looked like there was still
additional animals that could be taken, then it moved into the
part of the hunt structure that could include non-subsistence
uses.

37 38

Mr. Chairman, following that, staff presented at the 39 Regional Council meeting last spring, as well as in discussions 40 with local residents and Federal staff what this hunt structure 41 was and indicated that if there was a harvestable surplus that 42 this is how the hunt would be managed, and that's where we are 43 today. And we believe that we should go forward with what the 44 State has outlined, given the process that our Board of Game 45 went through and the discussion that has been held with the 46 public up to that time.

47

I wanted to mention that we are in a situation where, 49 as was mentioned by the biologist, and through discussion with 50 our biologist and with other biologists, it was determined that

there is an allowable harvest, that full curl rams can be taken and that this is probably a situation where we have bulge, if 3 you will, of older rams that can be taken. There will likely 4 be fewer numbers that can be taken next year and then possibly 5 it might be closed again for several years. And I think that, 6 as it was mentioned by the Regional Council the other day, it's a good idea to go ahead with a cooperative management plan on 7 -- in the anticipation that there may be closures again and then reopen it.

10 11

8

This is a -- it's not like this is a situation where 12 we'd be able to take this many animals each year for the next 13 several years, it's a very unique situation. Given that it is 14 that unique, we think, again, we should go ahead with the State 15 hunt because it does provide opportunities for subsistence as 16 well as other uses and also provides opportunity on State 17 lands.

18 19

One thing to consider given this age structure of the 20 population, with these older rams, there does need to be 21 consideration of the -- as was mentioned, of the interest by 22 communities in taking these older rams, including communities 23 that will use aircraft to access these areas to take these full 24 curl rams under the Federal subsistence hunt.

25 26

The State hunt had a provision to prohibit the use of 27 aircraft in the subsistence hunt. We put that in place based 28 on the findings from the Board of Game in which they discussed 29 with local people that were present at the meetings the 30 consideration on whether or not aircraft should be allowed. 31 And based on what they heard and the deliberations and the 32 consideration of customary and traditional use patterns in the 33 area, they put a prohibition on the use of aircraft in the 34 subsistence hunt.

35 36

Without that prohibition, as the proposal reads, I 37 think the Board needs to consider, indeed, what the demand for 38 taking these full curl rams is, particularly given that 10 39 communities have C&T use in Unit 23. And all of the North 40 Slope communities in Unit 26(A) and that there is certainly 41 aircraft access by residents of many of those communities to 42 take those animals in the Federal subsistence hunt.

43

44 And there's -- I think that that leads to another 45 concern that we have that has to do with when there's any 46 discussion by Board on reporting requirements and how this hunt 47 would be monitored. We're particularly concerned that there be 48 a good system in place for all of these communities given that 49 we can only take 20 animals out of each of these sheep 50 populations. And with aircraft access people can fly in and

get back out, those animals could be taken rather quickly whenever this hunt opens up, I assume it would be sometime in August, it could be as early as tomorrow, based on the proposal.

5 6

8

But, in any case, there's in excess of a dozen 7 communities where people do have aircraft, they could easily take these 20 animals in the next few weeks from these populations. And our concern is that that allowable harvest is 10 not exceeded, that it's closely monitored and that we have a 11 good handle on the numbers and I think it'll be important to 12 have that good monitoring as well a reasonable reporting 13 requirement with follow up with Federal staff who will be 14 monitoring the hunt. I think it's going to be necessary for 15 phone calls or personal visits or whatever it takes to get back 16 out to these communities to contact the permitees. That you 17 can't necessarily wait for five or more days for something -- a 18 harvest report to get returned in the mail. That by the time 19 you received something on paper in the mail you may well have 20 exceeded the allowable harvest. So I think it's going to be 21 really important to -- without any kind of restriction on 22 aircraft that this hunt be closely monitored in the first, 23 certainly within the first 30 days of the hunt.

2.4 25

Mr. Chairman, I think that pretty much concludes my 26 comments at this time. I do know that our biologist in 27 Kotzebue is on line and could answer questions. She's been 28 working with the local residents for many years to help rebuild 29 these populations and also Susan Georgette from the Subsistence 30 Division staff could provide any additional information on the 31 customary use patterns, based on her long-term research in the 32 region.

33 34

Thank you, Mr. Chairman.

35 36 37

38

MR. BOYD: If I may, Mr. Chair, what I am 39 knowledgeable of with regard to public comments is that we have 40 Mr. Jake Jacobsen on line who could provide public comments, 41 Mr. Matt Wolf and perhaps Mr. Bob Holt and Mr. Rod Arno. 42 don't know of other members of the public that would want to

CHAIRMAN DEMIENTIEFF: Public comments.

43 comment at this time.

44

45 CHAIRMAN DEMIENTIEFF: Okay. What's the first 46 name on your list?

47 48

MR. BOYD: Mr. Jacobsen.

49 50

CHAIRMAN DEMIENTIEFF: Okay, let's go.

00023
1 Mr. Jacobsen.
2
3 MR. JACOBSEN: Yes, I'm on.
4
5 CHAIRMAN DEMIENTIEFF: Go ahead.

MR. JACOBSEN: Mr. Chairman, my name is James E. "Jake" Jacobsen. I was born in the United States, but then sure also born in this country. My family has roots in this country as far back prior to the time of the Revolution War. Many family members have fought, some were maimed and some have died in wars defending our country, our way of life, our freedoms and our culture. I'm a veteran. Does any of that make me a super citizen? No. Can any of that make me a lesser citizen? I hope not.

16

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Since I arrived in Alaska in 1967 I have never to considered living anywhere else ever. I have two children, one born in the Lower 48 and one on foreign soil, whose mother was Eskimo. I have 10 grand children who were born in Alaska and I have two new children, age two and four years, who were born in Ez Kodiak, but the new children are not considered to be Native Alaskans. I'm an Alaskan, no more or less than any of my family. No more or less than a resident naturalized moments ago.

26 27

I've spent more of my lifetime in Northwest Alaska, the 28 Kotzebue region, than anywhere else. I began hunting in the 29 Brooks Range in 1968 and in 1972 I was licensed as a registered 30 guide. In 1984 I became a master guide. My first wife was a 31 Class A assistant guide who passed away during a hunt near our 32 camp in 1983. My sister's a registered guide. My entire 33 family, from my grandmother to my children and grand children 34 have been actively engaged on site in our guiding pursuit till 35 the present time. Our most valuable personal property out 36 there is our 80 acre hunting camp and the three buildings we 37 constructed there ourselves. We have nowhere else to go.

38 39

We agree with the Northwest Regional Subsistence
40 Advisory Council's proposal which allows a non-subsistence hunt
41 for full curled Dall rams in the DeLong Mountains. Three of
42 the non-resident hunters worked with us, who participated in
43 the permit drawing process in good faith will untimely,
44 unjustly and unnecessarily be denied their basic rights and
45 privileges. It is unfair.

46

The other non-residents and seven resident Alaskans who 48 were successful recipients of sheep permits will be similarly 49 disenfranchised. Our families will be denied our cultural and 50 traditional pursuits and our annual net income will be reduced

by approximately 40 percent. We have no other means of making up this loss. It is unfair.

5

It seems to me that the honor, accountability and police powers of the State of Alaska are at stake here. 6 trust the State of Alaska and the U.S. Government will protect 7 us all equally in this and all matters. Recipients of the 8 drawing permits purchased their licenses, paid their drawing fees, reasonably expected to hunt if drawn, and since being 10 issued the permit have spent time, money and emotion on their 11 trips, ticket and so forth.

12 13

I represent myself, my family and my booked clients and 14 have spent time, money and emotion, first and reasonable 15 expectation of the hunts taking place and secondly in 16 attempting to ensure that they will, in fact, be allowed to 17 take place. Those making this proposal ask too much, to late, 18 with too little consideration for others.

19 20

My understanding of subsistence hunting is that the 21 quality of meat, not the size of the trophy is the primary 22 concern. That statistics in the Georgette/Loon work are 23 clearly not based on pursuits of full curl or larger rams, they 24 were based on hunts for any sheep. In a Georgette/Loon survey 25 local residents stated that they did not like to eat the meet 26 of Dall rams during or directly after winter as it was tough, They're correct. 27 had no fat and so forth.

28 29

The number of sheep given as needed for subsistence, in 30 my estimation, is clearly inflated, based on self-serving 31 hearsay and unlawful, that is unreported out of season 32 harvesting activities in the past. In the meeting of 33 Wednesday, July 29, 1998, the Chairman of the local Advisory 34 Committee stated that he felt the total number of sheep given 35 as need for subsistence, 58, is too low.

36 37

I know that Game Management Unit 23 has never supported 38 the annual harvest of 50 or 60 sheep and protest the figures. 39 It's clear, though, if things go this way, the number of sheep 40 needed will escalate and remain beyond a supportable harvest, 41 thereby, never allowing anyone but local (indiscernible) to 42 hunt sheep in GMU 23 and 26(A) West.

43

44 In the meeting of 29 July, aircraft were advocated as a 45 means of transportation for at least the DeLong Mountains. 46 Percentages wee quoted in Wednesday's meeting which were drawn 47 from the State of Alaska information which were complied from 48 statewide sport hunting of sheep, not subsistence hunting. 49 Aircraft should not be allowed as transportation for 50 subsistence.

1

Discussion took place regarding the horns. If the hunt 2 is to be for full curl or bigger rams, the horns should be 3 surrendered to the biologist for aging and so forth. 4 Furthermore, unless this is to become a local and exclusive 5 trophy hunt, after studied by biologists, the horns should be 6 retained by the State or the horn's trophy value destroyed by 7 the biologist.

8 9

For a proposal, such as the one before you now, to have 10 legitimacy worthy of consideration by your Board, it should 11 have been made prior to the State of Alaska's (phone noise) for 12 sheep permit applications. This proposal does not involve any 13 threat to the overall health of the sheep population involved. 14 There is no emergency.

15

16 This proposal is a test of power and exclusivity of 17 access to public property on public lands. Public trust, equal 18 access to the public trust properties on public land should 19 ensure your denial of this proposal. More over, if you grant 20 this proposal no specie of fish or game, not hunting or fishing 21 pursuit in Alaska will be safe from similar actions.

22 23

I ask that you deny the Northwest Arctic Regional 24 Subsistence Council's proposal. I ask that you not allow any 25 use of aircraft in subsistence sheep hunting. I ask that for 26 subsistence sheep hunts you require a presentation of horns to 27 biologists for their study and thereafter, retention by the 28 State or destruction of the horn's trophy value by the 29 biologist. I ask that you honor the sheep permits issued by 30 the State of Alaska for this 1998 hunt in the DeLong Mountains. 31 And finally, I ask that you issue your decision today, as the 32 non-subsistence sheep season is scheduled to begin on August 33 10th, one week from Monday.

34 35

And I thank you very much for allowing me to speak.

36 37

CHAIRMAN DEMIENTIEFF: Thank you. Who's next,

38 Tom?

39 40

MR. BOYD: Mr. Matt Wolf.

41 42

CHAIRMAN DEMIENTIEFF: Matt.

43

44 MR. WOLF: Yes, Mr. Chairman, this is Matt Wolf 45 of North American Wild Sheep. I testified Wednesday the 29th, 46 my comments should be on record. I will say that I'm opposed 47 to the 98-04 Northwest Arctic Subsistence on many ground that 48 were just stated Mr. Jake Jacobsen at this time. And I wish 49 the Board would honor the permits issued by the State for the 50 use by local residents and non-residents alike.

00026 1 Thank you. 2 3 CHAIRMAN DEMIENTIEFF: Thank you. 4 Mr. Boyd. 5 6 MR. BOYD: Yes, I think Mr. Arno, Mr. Rod Arno, 7 who is in the room here. 8 9 CHAIRMAN DEMIENTIEFF: Okay. 10 11 MR. ARNO: Yeah, Mr. Chairman, my name is Rod 12 Arno, I'm President of the Alaska Outdoor Council, a coalition 13 of over 10,000 Alaskan who choose to hunt and fish and access 14 public as well as private lands in the State of Alaska. 15 Outdoor Council opposes Special Action 98-04 and the 16 recommendation by the Northwest Arctic Regional Council to 17 close sheep hunting in these areas to subsistence only. 18 19 This action is a prime example of why the Outdoor 20 Council continues to work towards major changes in Title VIII 21 of ANILCA. And in this case, these Federal public lands, and 22 if there's no possibility of non-resident and resident 23 Alaskans, on a very limited basis, to access these areas for 24 hunting of a public trust asset, these Dall sheep, that it's 25 doing a real disservice to what conservation means. 26 Conservation in a democracy is shown to be the greatest 27 government for conservation of natural resources, and that is 28 achieved when people have an ownership in this public property 29 and not an exclusive use. 30 31 For 250,000 years humans have fought allocation issues 32 and moved to new areas to find -- to hunt natural resources, we 33 have an opportunity here with what's been worked out by the 34 State to allow a very minimal number of residents on a permit 35 basis and non-residents on a permit basis to continue to have 36 the opportunity to access this population. And we believe in 37 the Council that it should be so. 38 39 Thank you. 40 41 CHAIRMAN DEMIENTIEFF: Next. 42 43 MR. BOYD: It's not clear to me if Mr. Holt 44 would like to speak, Mr. Chair. 45 46 MR. HOLT: Yeah, this is Robb Holt, President 47 of the Alaska Professional Hunters Association and having just 48 become aware of this recently, I've got some comments, not as

49 well prepared as the others, but just some comments based on

50 what I've heard here this morning.

One thing that is of interest to me is that you're 2 considering allowing the use of aircraft for subsistence use on a Federal subsistence hunt. Would this be similarly allowed in Gates of the Arctic National Park? And if not, why not?

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MR. BOYD: We have a response, Mr. Chair, 7 Mr. Sandy Rabinowitch is going to.....

8 9

CHAIRMAN DEMIENTIEFF: Sandy.

10

11 MR. RABINOWITCH: This is Sandy Rabinowitch of 12 the National Park Service. Presently the preserve lands in the 13 Noatak Preserve and the Gates of the Arctic Preserve are both 14 opened to aircraft use, they would remain so. Not opened in 15 the Gates of the Arctic Park and would remain so, not opened in 16 for the Park portion.

17 18

MR. HOLT: Well, I guess my consideration is 19 that this seems to be like a significant deviation from the 20 idea of disallowing aircraft use for subsistence. And with the 21 -- am I correct in assuming that the season that the Council is 22 asking for runs from August 10th to April 1st; is that what it 23 was?

2.4

25 MR. BOYD: If I may, Mr. Chair. The Council 26 has requested a season from August 1 to April 1.

27 28

MR. HOLT: Okay, August 1st to April 1st. 29 Would they not be just as successful using snowmachines later 30 on as -- I guess what I'm looking for here is a way for this 31 Council to be a little bit creative, which is, I think, is 32 going to have to be the direction that all of us go in as the 33 future wears on in the Federal Subsistence Board works the way 34 that it does. It looks to me like there's an opportunity to 35 allow for both uses, but if you allow the use of aircraft by 36 subsistence hunters starting August 1st to take this surplus of 37 older rams, then clearly the non-subsistence uses are going to 38 get cut out.

39 40

Is this Board amenable to the idea of creative 41 solutions or do you have to just stick strictly to the 42 proposal?

43 44

CHAIRMAN DEMIENTIEFF: Do you have testimony 45 you wish to give here?

46

47 MR. HOLT: Yeah, I guess that was it. 48 my testimony is that I believe that the subsistence users and 49 the non-subsistence users, based on what I've heard here this 50 morning can both be met, but not currently as the proposal is

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00028
  stated. And I would encourage the Board to take creative
  measures to try take everybody into consideration.
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4
           And I appreciate the opportunity to give you my
5 comments, thank you.
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                   CHAIRMAN DEMIENTIEFF: Is there any additional
8 public testimony?
9
10
                   MR. BOYD: Mr....
11
12
                   MR. JACOBSEN: One request.
13
14
                   CHAIRMAN DEMIENTIEFF: Hello.
15
16
                   MR. JACOBSEN: Hello.
17
18
                   CHAIRMAN DEMIENTIEFF: What do you want?
19
20
                   MR. JACOBSEN: Mr. Chairman, this Jake
21 Jacobsen, my phone line has been interrupted intermittently on
22 this conference. I do ask that you do have someone from the --
23 someone responsible to send me a copy of the minutes of this
24 meeting, please, sir.
25
26
                   CHAIRMAN DEMIENTIEFF:
                                          Tom, you have a record
27 of that request?
28
29
                   MR. BOYD: Yes, we do.
30
31
                   CHAIRMAN DEMIENTIEFF:
                                          Thank you.
32
33
                   MR. JACOBSEN: Thank you.
34
35
                   MR. REGLIN: Mr. Chairman, may I speak for a
36 moment?
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38
                   CHAIRMAN DEMIENTIEFF: Who's this?
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                   MR. REGLIN: This is Wayne Reglin, I'm the
41 Director of the Division of Wildlife Conservation. I have just
42 a couple brief comments to make.
                                     I....
43
44
                   CHAIRMAN DEMIENTIEFF: You were not present
45 during the State's portion of these comments?
46
                   MR. REGLIN: I didn't know -- I missed the
47
48 opportunity to do that.
49
50
                   CHAIRMAN DEMIENTIEFF: Oh, go ahead,
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00029 Mr. Reglin, carry on. 2 3 (Pause) 4 CHAIRMAN DEMIENTIEFF: Mr. Reglin, are you 5 Did we lose him? 6 7 MR. BOYD: Mr. Reglin, are you there? 8 9 MR. REGLIN: Yes, I am. Yes, I'm here. 10 11 CHAIRMAN DEMIENTIEFF: Well, go ahead. 12 13 MR. REGLIN: I was going -- I've said that our 14 State -- the State began the process about 10 months ago of 15 developing the seasons that we have now on our books.

14 State -- the State began the process about 10 months ago of 15 developing the seasons that we have now on our books. Our 16 biologists and our Board of Game worked very diligently with 17 the local hunters and with the Federal agencies and the Federal 18 biologists and we thought we had come up with a very fair and 19 equitable allocation system that did meet the subsistence need 20 and allowed a small harvest by the recreational users. Based 21 on that and no (phone cut out) problem, we went ahead and held 22 our drawing for these permits and we've issued them to the 23 hunters. We feel that if the Federal agencies didn't agree 24 with our plan they should have said so long, long ago because

25 you did participate in our meetings.

And one other comment I have is, I feel that we made our -- our Board made an extremely conscientious decision to say that the amount necessary for subsistence was 18 to 43 in the Baird Mountains and up to nine in the DeLong Mountains. (Phone cut out) disingenuous at this late date to know say we need to combine those two populations into one and say that the amount needed for subsistence is higher than that. We have always managed these herds, since before statehood, as separate populations. (Phone cut out) have no biological data to show that they ever mingle with each other. I'm not saying they never have, but to do so they have to cross the Noatak River and that would be rough for them.

39 40

26 27

So I guess all I would say, in conclusion, is that I 41 would certainly hope that the Federal Subsistence Board doesn't 42 change the rules at this late date in the game. And I also 43 want to say that it's not a foregone conclusion that the State 44 will close our season if you do accept this proposal, we will 45 look at all of our options very closely. But I'm not telling 46 you ahead of time we would close the State season because we 47 haven't made that decision yet.

48

49 CHAIRMAN DEMIENTIEFF: Thank you, Mr. Reglin. 50 I think just for pure technical purposes, I will point out that

this is not a Federal proposal, this proposal was brought forward by the Regional Council, it's not necessarily a case that our Federal workers are objecting to your State process. We're merely considering a proposal brought to us by the Regional Council.

6 7

Is there any other State comment?

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9 MR. BOYD: Mr. Chair, this is Tom again. We 10 have Kathy Swiderski in the room who is with the State Attorney 11 General's office and wishes to make a statement.

12 13

MS. SWIDERSKI: Yes, Mr. Chair, thank you.

14 This is Kathy Swiderski from the Alaska Attorney General's

15 office. I had just one or two just very brief comments about

16 process and they would follow up on just what's come up. One

17 is that this is a Special Action Request (voice activated mike

18 cutting out) has regulations that address how these are to be

19 taken up and also has a policy that explains (cut out)

20 regulations.

21 22

In general that policy says that the Board will take up 23 Special Actions, essentially if there is something new or 24 unanticipated or a sudden change. In the State's view that 25 there really hasn't been any sudden or unanticipated change in 26 this hunt. The State had planned for and implemented this hunt 27 in a very orderly and public process.

28

And that leads to the next point, which is purely a 30 clarification that, and I think it was presented to you that 31 the Board of Game's action in October was a tentative action 32 and that is not accurate. The Board of Game in its October 33 meeting, my understanding is that they adopted a regulation 34 that was implemented and the only thing that was uncertain 35 about it was what the population would be. And that was later 36 clarified (cut out).

37

Those are essentially the two points that I wanted to 39 clarify and thank you very much.

40 41

41 CHAIRMAN DEMIENTIEFF: Thank you. Regional 42 Council comments.

43 44

MR. BOYD: We have Mr. Willie Goodwin here in 45 the room with us, Mr. Chair, who is going to speak.

46

MR. GOODWIN: Thank you, Mr. Chairman. My name 48 is Willie Goodwin, I'm the Chairman of the Northwest Arctic 49 Subsistence Regional Advisory Council. First of all, I want to 50 thank you for the Board's consideration of this request and the

opportunity to speak before you.

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I want to briefly -- or I want to get into the process that took us to this point in which I have been involved in. Throughout the years, since the closure of the sheep, I've had numerous discussions with the biologist in Kotzebue and my own 7 personal views are that I've always felt that as long as the 8 sheep numbers were down, the population wasn't healthy, that it 9 should be closed to all hunting. And I think the people in the 10 region have felt like that. They've been waiting patiently for 11 seven years to hunt in the Bairds and four years in the 12 DeLongs.

13

14 The process that we got to here, in late June, the 15 biologists for both the State -- for the Park Service and the 16 State of Alaska met informally with the various Advisory Fish 17 and Game members in Kotzebue, and I was present from the 18 Regional Advisory Council. The consensus was that we would not 19 propose a hunt or the State shouldn't hunt until we knew what 20 the population levels were, and they reported that in July that 21 the survey would be completed and at that time we would discuss 22 the issue.

23 2.4

July 20, we had another meeting, basically with the 25 same people, but in addition to those people we got 26 representatives from Kivalina and Noatak and two other members 27 of the Regional Advisory Council were also present at that 28 meeting. There we were discussing the State's hunt, and my 29 first reaction was, after the survey numbers were given to us 30 in that meeting was that we shouldn't hunt, and that's what I 31 said. Because we've always felt and made it know that unless 32 the numbers were between 450 and 600 sheep that there shouldn't 33 be a hunt.

34 35

So the allocation issue came up. And, of course, we, 36 the local members there, disagreed with the State in its 37 assessment that up to nine sheep can be harvested or had been 38 harvested traditionally by the local people. I brought out the 39 fact that our C&T is for the whole region, for the whole unit 40 and I felt that the numbers should be combined and until the 41 numbers are reach that other user groups can be afforded the 42 opportunity to hunt.

43

44 Also at that meeting it was pointed out to us that 45 while the numbers are only about 405 that were counted this 46 year. In fact, that's a decrease from last year. 47 reported that there are harvestable rams and ewes in the 48 DeLongs and harvestable rams in the Bairds that are going to be 49 of old age and probably will die of natural causes, they should 50 be harvested by the people.

1

It was at that time that we decided that the approach 2 to take was to have the Regional Council propose a Special 3 Action to grant all the harvestable rams to the subsistence 4 users in the region. The biologists agreed with that. 5 fact, they suggested that ewes could be taken in the DeLongs, but the local people felt at that meeting that in order for us to keep the population to continue to grow, that we wouldn't 8 harvest any of the ewes.

9 10

7

July 21st, we had an informal Regional Advisory Council 11 meeting with -- three members were present and we had in 12 teleconference, and also on the teleconference there was the 13 staff members from the Subsistence Division here. At that time 14 we decided to submit, formally, a request for this Special 15 action. After further discussions with members of the staff 16 here and the Solicitor's office it was felt that we should 17 formally call a Regional Advisory Council meeting, we did so.

18 19

We had the meeting on Wednesday, we were pleased with 20 the staff reports that were presented, the biological analysis 21 by the State and Federal government. The cultural analysis by 22 the staff here and also we had an opportunity for public 23 comment, for State comments. We had some objections, like you 24 heard, from various people that were tied in by teleconference, 25 but I might at that all the people that were there locally were 26 in favor of the proposed action. The local support didn't have 27 any problem with the aircraft use, they didn't see a need for 28 bringing the horns to be reported. There was some discussion 29 in devaluing the horns for trophy value, they didn't see that 30 as a need, but I believe that the Park Service has a 31 requirement that if you're going to go in and get animals you 32 got to bring the horns in too. So we'll have to do that 33 anyway.

34 35

Like I said the people in the region have waited 36 patiently to hunt and I think the opportune time is now to hunt 37 because according to the biologists with the missing age group 38 in the population that it's very possible that we may not be 39 able to hunt again until the year 2005, until the population 40 trends start to increase. So the opportunity is there for the 41 local people to harvest the sheep and that's what we're asking 42 for in this Special Action.

43 44

To get into, more specifically, in the aircraft use. 45 There are a number of local people in Kotzebue, there are a 46 number in Kiana and in also in Noatak that have aircraft that 47 would be able to use their aircraft to harvest the sheep and it 48 was felt by the Regional Advisory Council that this is not an 49 issue, that unless there is a problem then we would -- we had, 50 in that meeting, asked the Park Service to use its regulatory

authority to limit the access by aircraft.

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The State's objection, I might point out, is that, yes, we did agree with the State in past years not to have aircraft use for subsistence users mainly because all of the residents in the State of Alaska have an opportunity to come up and hunt, that why the limitation -- we agreed with the limitation, even for our own people, knowing that the numbers aren't there for anybody to come up and hunt and thereby denying us, the people 10 that live in that area, the right to hunt the animals.

11 12

Mr. Chairman, also I'd like to point out that with the 13 State proposal everybody in Alaska would be eligible to hunt 14 sheep if the Federal Board did not take any action anybody can 15 come up and go hunt sheep. We feel that it's appropriate that 16 the Federal Board take action in light of the fact that the 17 population numbers are not there, there's clearly a shortage of 18 animals, and clearly ANILCA says that the priorities should go 19 to subsistence user.

20 21

Mr. Chairman, also in that meeting I point out the fact 22 and ask the Park Service to consider a management plan for the 23 recovery and also the management of sheep in the Park lands as 24 a priority. And I understood from them that there was a 25 proposal put in, in 1996, and therefore I'm asking the Federal 26 Board if that request can be passed on to the Park Service as a 27 priority so that we may not come into this situation again. 28 And, of course, at that time public comment will allow all the 29 other users groups to make any suggestions they want into the 30 plan and also that the State is also is willing work with us, 31 we welcome the idea to develop such a plan.

32 33

Mr. Chairman, also it's unfortunate, I feel, that the 34 State Board of Game did take action in light of the fact that 35 we've always said in the local areas that until the sheep 36 numbers are there we should not hunt any sheep, whether it's 37 local or for any other uses. And I believe that when the 38 numbers were at a borderline it may be that the Board of Game 39 felt that it's time to allow a hunt, but there again, we didn't 40 think it's right making a decision until the survey numbers 41 came in in July.

42

43 Mr. Chairman, I realize that this is very political 44 decision that's being made now or going to be made. However, 45 the Regional Advisory Council is asking that you do pass this 46 proposal as written. I do know that a concern that it's 47 politically the wrong time possibly to make a decision in light 48 of the fact of the Legislature not coming into compliance with 49 ANILCA, and I might add that it's not the Federal government's 50 fault here. We believe that ANILCA was very specific in

passing the legislation to make subsistence a priority in time of shortage.

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A couple of points I'd like to point out from the State's comments. I already pointed out the way that the hunt would be managed would be that everybody in Alaska would be eligible to hunt sheep up there. I'd also like to point out that -- and I did point out the aircraft use that's prohibited in the State hunt.

10 11

11 Mr. Chairman, even though this may be politically the 12 wrong time, ANILCA was passed in 1980; when is the right time? 13 I think the time is now and this is an example of what ANILCA 14 will do for rural Alaskans.

15

If you have any questions or any of the Board members 17 have any question on what I have reported from the Regional 18 Advisory Council I'd be glad to answer any questions.

19

CHAIRMAN DEMIENTIEFF: I don't have any 21 questions, Mr. Goodwin, but I do have a comment with regard to 22 your own political comments. And rest assured that while some 23 of the things that we wrestle with do have political overtones 24 they certainly don't bear a factor in our deliberations. I 25 just wanted to make that perfectly clear to you.

26 27

Are there any questions of Mr. Goodwin?

28 29

MR. WOLF: Yes, this is Matt Wolf.

30 31

31 CHAIRMAN DEMIENTIEFF: No, from Board members, 32 I'm sorry.

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MR. WOLF: Okay.

34 35 36

MR. BOYD: None in the room, Mr. Chair.

37

38 CHAIRMAN DEMIENTIEFF: Any additional Regional 39 Council comments?

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41 MR. GOODWIN: There's no one else here, 42 Mr. Chairman. I thank you for the opportunity.

43

CHAIRMAN DEMIENTIEFF: Thank you. Staff 45 Committee recommendations.

46

MR. BOYD: Yes, Mr. Chair, prior to me giving 48 the Staff Committee recommendation I think it would be 49 important to clarify and sort of summarize the public notice 50 and public involvement that we followed in this process, just

for the record. And Taylor Brelsford is going to help with that.

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MR. BRELSFORD: Thank you, Mr. Chairman. order to make sure that the written is as complete as possible, let me also make note that one written comment from a member of the public was received for the Board's consideration, that is 8 summarized in the material before you. And additionally I received a phone call from a North Slope Regional Advisory 10 Council member, Ray Koonik, from Point Hope, he wanted to make 11 sure the Board was aware of testimony at the Barrow meeting 12 concerning this is in the DeLong Mountains. I don't think we 13 need to repeat those, but they should be noted on the record.

14 15

More specifically, in regard to the public notice and 16 public involvement, this is a question -- the proposed 17 regulatory actions before you were raised very recently and as 18 a consequence the Board has faced tension between expediting 19 decision, making a timely decision, given all of the interests 20 in the proposed season start date of August 1st, while at the 21 same time providing appropriate and adequate public involvement 22 and public notice.

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I'd like to make matter of record the steps that the 25 Board has directed and that the staff have implemented. 26 regard to the Regional Council meeting held on Wednesday, July 27 29th, local poster were provided and posted in all of the 28 affected communities in the region, that is to include both the 29 Kotzebue Sound area of Unit 23 and also the affected North 30 Slope communities. The Federal field stations received those 31 posters to post in the communities and individual key contacts 32 in each village also received those on Friday, July 24th.

33 34

The Federal Advisory Committee Act required 15 days 35 notice for a public meeting of a Regional Advisory Council. 36 There is provision for expedited public notice under special 37 circumstances. The Federal Register notice was posted and the 38 special circumstances were included in that notice, so we 39 believe we have met the FACA requirement to have a validly 40 noticed Regional Advisory Council meeting which was held 41 Wednesday, July 29th.

42 43

Pubic service announcements were posted to the public 44 radio and cable TV within Kotzebue and Barrow. Direct contact 45 was made with known interested public members to ensure that 46 they were aware of the public meeting and able to participate 47 by teleconference. And, as noted, a number public from outside 48 of the region were able to be involved on teleconference during 49 the meeting.

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Finally, a specific effort was made to ensure that the 2 Alaska Department of Fish and Game was aware of the meeting and had ample opportunity to participate by teleconference and/or on site at their discretion.

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Turning now to the Federal Subsistence Board meeting 7 for today. The statewide public notice consisted of a press 8 release which was issued on Tuesday, July 28th. 9 distributed to 43 radio stations in the state and to 35 print 10 journalism outlets, including the statewide news media, the 11 Anchorage Daily News, the Fairbanks Daily News Miner and so on. 12 There was a follow-up article the following day, on Wednesday, 13 July 29th, in the Anchorage Daily News. ADF&G was notified 14 specifically and was asked to consider contacting the 15 permittees so that they would have an opportunity to 16 participate and testify in their own voice, if they chose. 17 Again direct contact was made with all of the known public 18 parties who had expressed an interest in participating this 19 morning, and several are on line and others are with us in the 20 room.

21

22 In short, I think the Board has made an appropriate 23 balance between an expedited decision and an adequate effort at 24 public notice. Our regulations require specifically in regard 25 to a Special Action, two things. One is consultation with the 26 State, which I believe has been accomplished. And, secondly 27 "Adequate notice and opportunity to comment" for the public, 28 and I believe we've done an appropriate level of effort in that 29 respect as well.

30 31

I appreciate the opportunity to make that part of the 32 record.

33 34

MR. BOYD: Mr. Chair, this is Tom Boyd again. 35 The Staff Committee recommends adopting the Special Action 36 Request with essentially three modifications.

37 38

The first modification would be to have a start date of 39 August 20th as opposed to August 1st. The purpose of that 40 start date would be to provide ample time for the National Park 41 Service to take the appropriate administrative actions to 42 ensure that a system is in place for timely harvest reporting.

43

44 The second modification is to add a portion of Unit 45 26(A) which that portion -- I won't read the detailed 46 description of that, but it's essentially that portion of 26(A) 47 that is in the DeLong Mountains, so that when I speak later to 48 the DeLong Mountains and the Baird Mountains -- or the DeLong 49 Mountains, the DeLong Mountains will include a portion of 50 26(A).

1

The third modification would essentially split the 2 entire season, August 20 to April 1st into two segments. first segment being August 20 to September 20 and the second segment being from September 21 to April 1. The reason that 5 the Staff Committee felt obliged to recommend splitting the 6 season was to just to ensure an equitable distribution of 7 harvests. The concern of aircraft access was discussed at 8 length, I think we reasoned that if we allowed a continuous season that the entire recommended harvest quota could be taken 10 early by those use aircraft. So, in essence, for both the 11 Baird and DeLong Mountains we would recommend from August 20 to 12 September 20 that the season be closed when 10 sheep are taken 13 in each, the DeLong and Baird Mountains, so that's a total of 14 20 sheep. And then from September 21 to April 1 that the 15 remainder of the total 40 harvests be taken.

16

17 That is the Staff Committee recommendation. 18 rationale is that the sheep population in these mountain ranges 19 have been below historic levels due to low lamb production and This has resulted in closed seasons for several 20 survival. 21 years. State and Federal biologists agree that there is now a 22 small, but harvestable surplus of large rams. The Alaska Board 23 of Game has examined the customary and traditional harvest of 24 communities in the area; however, the Regional Council believes 25 that the customary and traditional use of the area should be 26 considered for the Unit as a whole, rather than divided by 27 mountain range. There is presently a C&T determination in 28 Federal Subsistence Management regulations. The local users 29 have expressed a strong desire to harvest sheep and recognize 30 that this harvest strategy is conservative and not expected to 31 hinder growth of the population. Staff Committee noted that 32 the Northwest Arctic Regional Council supports a hunt and also 33 the development of a cooperative management plan. 34 separation of the season into two segments in each mountain 35 range provides equitable access opportunities for all 36 subsistence users in the region.

37 38

That's the Staff Committee report, Mr. Chair.

39 40

CHAIRMAN DEMIENTIEFF: Thank you. Okay, are we 41 ready to advance to Board deliberation?

42 43

MR. BOYD: Let me pause a second and add, 44 because you didn't observe this, Mr. Chair, that Mr. Dick 45 Pospahala is representing the Fish and Wildlife Service on this 46 issue and has been present for the entire deliberation of this 47 issue.

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49 CHAIRMAN DEMIENTIEFF: Okay, thank you. Ready 50 to advance this to Board deliberation.

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MR. BOYD: I'm receiving indication that there may be some questions from Board members to the staff or to others.

CHAIRMAN DEMIENTIEFF: That's fine.

MR. POSPAHALA: Yeah, Mr. Chair, this is Dick Pospahala, I guess I'd like to address an initial question, at least, to the staff report. Typically when this Board has been faced with a situation of allocating a very limited subsistence harvest we've done it based on an allocation of permits or harvest opportunities among the qualifying communities that are of interest. I think we did that with musk-ox season on the Seward Peninsula and, again, I think we took action earlier today to do that with the caribou on the Alaska Peninsula. Why isn't that there wasn't consideration given to that in (cut out)....

MS. DEWHURST: It wasn't ever requested. It's 20 the first time the issue has been brought up.

MR. POSPAHALA: Because that's going to be a 23 concern that I'll carry forward in the deliberation, I guess, 24 is that assuming that we get to a point where this ends up 25 being strictly a subsistence harvest season, if we want to 26 assure that the allocation is distributed equitably among the 27 villages that have (cut out) customary and traditional use 28 opportunity, I think I'd prefer that type of allocation rather 29 than try to handle it with method and means application.

MR. BOYD: I guess Mr. Anderson is going to 32 speak, Mr. Chair.

CHAIRMAN DEMIENTIEFF: Yes.

MR. ANDERSON: Mr. Chair, if I may -- just so 37 I'm clear on the sequence of events that have occurred. I 38 understand from the testimony here that the staff.....

REPORTER: Excuse me, Mr. Anderson. You have 41 to speak directly into the mike because those are very 42 sensitive voice activated and I can't pick it up unless you 43 talking into it.

MR. ANDERSON: Am I loud enough now?

REPORTER: Thank you.

MR. ANDERSON: Some day I'll learn. Okay. 50 From the record and testimony today, I understand that the

Board of Game has been working for some time on this regulation 2 -- on this hunt. But during the course of, at least, the last 10 months there was no certainty that this actually would occur until some point in the recent past when, if I'm not mistaken, the final population survey data were available to indicate that there were enough animals there to have a harvestable surplus of some sort or another. That's what I heard, if I'm not mistaken.

9

10 So the first question is, is that your understanding? 11 And, secondly, when, in fact, was that survey data available?

12 13

MS. DEWHURST: The question might be better 14 answered by the State, but I'll attempt and the State can 15 correct me. After the Game Board met it technically then was 16 put on the book -- the hunt was changed on the books, the State 17 books. Of course the State book didn't come out until I think 18 about a couple of months ago, officially. But it was -- the 19 regulation was officially changed setting up the -- the 20 regulation has been on the book the whole time, the hunt was 21 only closed by emergency order on an annual basis.

22 23

There's always been a hunt on the books, on the State 24 regulations. And they just changed the type of hunt that was 25 on the books to this Tier I combination with a drawing permit. 26 So it's always been there and they just changed the type of 27 hunt. And they just, in the past, closed with emergency order 28 and there was talk this year that they wouldn't close it, 29 basically, depending on the results of the survey. The survey 30 was conducted in mid-July and the results were available 31 around, I don't know, about the 17th or so, and it was a 32 combination Park Service/ADF&G survey.

33

MR. ANDERSON: Okay. So then given that this 35 was a possibility there was no assurance that anything was 36 going to occur differently than it occurred in the past, except 37 for....

38

MS. DEWHURST: The only difference was it was 40 published for the drawing permits. They did go ahead and 41 proceed and publish that and receive applicants and everything 42 else.

43 44

MR. ANDERSON: Okay. And so as of about the 45 17th of July we finally had definitive information on -- which 46 was approximately two weeks ago?

47 48

MS. DEWHURST: Correct.

49 50

MR. ANDERSON: And the State hunting

l regulations published to the public prior to or after June 2 1998?

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MS. DEWHURST: I -- maybe somebody from the State could -- when did the State book come out?

5 6 7

MS. ANDREWS: Mr. Chairman, I'd like to ask 8 Steve Peterson, if he's still on line, if he'd let us know when 9 these were published and when the booklets came out.

10 11

CHAIRMAN DEMIENTIEFF: Mr. Peterson.

12 13

MR. PETERSON: Steve Peterson in Juneau. The 14 book was published in June, it's effective July 1.

15

MS. ANDREWS: And, Mr. Chairman, I'd like to 17 clarify a time frame regarding Mr. Anderson's question.

18 19

CHAIRMAN DEMIENTIEFF: Go ahead.

20 21

MS. ANDREWS: Thank you. Mr. Anderson, the 22 Board of Game adopted this, as we said, in October '97 and 23 that's when the language of the proposal was signed off on by 24 the Board and then the actual regulatory language was put 25 together and submitted through Department of Law and the 26 Lieutenant Governor's office to meet our publishing 27 requirements.

28

What is different is that the hunt structure is different than the previous regulation that had been on the books. We talked about that and how the Board gave consideration under the new subsistence statue from 1992, to implement that consistent with their statutory requirements to evaluate the manageable sheep population, and that's why we've got two areas that we manage and have managed as distinct and separate populations. The Board of Game is required to identify for each population what amount of the population is necessary to provide a reasonable opportunity for subsistence uses. And that's a procedure that the Board went through at their October meeting.

41 42

So that's one thing that's different, it wasn't that they were just going back to previous subsistence and 44 non-subsistence regulations that were on the books. During 45 that consideration they did discuss if there was any 46 harvestable surplus that would beyond the amount necessary for 47 subsistence, how a hunt should be structured and then that's 48 how they came up with the proposal -- how they came up with the 49 regulation that was in the books.

50

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As I mentioned earlier, and this what I wanted to 2 underscore, too, the Board directed the staff to issue an emergency closure again, depending upon the results of the 4 survey; however, they made it very clear that if there was 5 sufficient animals to have a hunt, the hunt that they adopted 6 in the hunt structure is what was on the books, so there was 7 never any question from that time forward in October as to what 8 the hunt was going to look like, it was just going to be the amount that could be taken, which could have been zero had the 10 results of the survey not shown what they did show or anything 11 beyond that allowing for subsistence and non-subsistence hunts.

12 13 Thank you, Mr. Chairman.

14

15 CHAIRMAN DEMIENTIEFF: Thank you. Additional 16 Board discussion?

17 18

(No audible responses)

19

20 CHAIRMAN DEMIENTIEFF: Is there any additional 21 Board discussion?

22 23

MR. BOYD: I see some Board members doing some 24 studying, Mr. Chair.

25 26

CHAIRMAN DEMIENTIEFF: What time is it? Do we 27 need to break her for lunch or -- how much more do we have 28 here?

29

30 MR. BOYD: We have Board deliberation on this 31 item then a short work session of the Board. I don't know how 32 long this will take.

33 34

CHAIRMAN DEMIENTIEFF: Yeah, I'm prepared at 35 this time to support the Regional Council -- or the Staff 36 Committee recommendation as modified. Given our mandate and 37 given the information that became available with regard to the 38 populations, I see that we have no choice at this particular 39 time.

40 41

MR. CAPP: Mr. Chairman.

42 43

CHAIRMAN DEMIENTIEFF: Yes.

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45 MR. CAPP: This is Jack Capp of the Forest

46 Service.

47 48

CHAIRMAN DEMIENTIEFF: Right.

49

50 MR. CAPP: I guess I have a question for the

staff again. Could they maybe summarize the customary and traditional determination for sheep in these two ranges and maybe summarize the past subsistence harvest. I have some of the figures, but I'm a little confused.

5 6

CHAIRMAN DEMIENTIEFF: Staff.

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MS. MASON: Mr. Chairman, this is Rachel Mason, I believe I can address Mr. Capp's question. In Unit 23 the communities that have a positive C&T are Ambler, Kiana, I Kivalina, Kobuk, Kotzebue, Noatak, Noorvik, Point Hope and Shungnak. And Point Lay also has a positive C&T, Point Lay is in Unit 26(A). In Unit 26 those communities with a positive C&T are the residents of Unit 26 plus Point Hope and Anaktuvuk Pass.

16

17 Mr. Capp, did you want specific harvest information on 18 each of the communities?

19 20

MR. CAPP: This is Jack Capp again. No, that 21 wouldn't be necessary. I'm just trying to get a handle on the 22 -- kind of the subsistence need and using past figures reflect 23 that. Maybe total for each mountain range or combined.

24 25

MS. MASON: Okay. Well, again, this is based 26 primarily on Georgette and Loon's 1991 study, and from that 27 study the total annual estimated subsistence harvest for the 28 Baird Mountains was a range of 18 to 47 and the total estimated 29 harvest in the DeLong Mountains was a range of zero to nine. 30 And, again, this was calculated as a range or was presented as 31 a range because it was based on interviews with communities 32 members asking for the total community harvest and it was 33 recognized that this might vary from year to year. And this 34 study was conducted in 1991 and the period that it covered was 35 a range of years that were approximately from 1970 to 1990.

36

MR. CAPP: Okay, thank you.

37 38 39

MS. ANDREWS: Mr. Chairman, this is Elizabeth

40 Andrews.

41 42

CHAIRMAN DEMIENTIEFF: Yes.

43 44

MS. ANDREWS: Yeah, there was a couple of 45 additional points, I think, need to go along with that 46 information. And that is that what was just cited to you does 47 not include any of the harvest by the North Slope communities 48 that was mentioned. And it also reflects what the harvests 49 were as reported when the sheep populations were considerably 50 higher than they presently are.

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           Thank you, Mr. Chairman.
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                   MR. WILSON: Mr. Chairman.
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                   CHAIRMAN DEMIENTIEFF: Yes.
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                   MR. WILSON: This is Curt Wilson.
                                                      I have a
8
  suspicion that these discussions may go on for a while and I
   think I could focus a little bit better, maybe, if we had a
10 short break. Say five minutes?
11
12
                   CHAIRMAN DEMIENTIEFF: Yeah, okay, we'll take a
13 five minute break.
14
15
           (Off record - 12:39 p.m.)
16
17
          (On record - 12:50 p.m.)
18
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                   CHAIRMAN DEMIENTIEFF: Okay. Let's go ahead
20 and call it back to order then. Board discussion?
21
22
          (No audible response)
23
2.4
                   CHAIRMAN DEMIENTIEFF: Are we ready for an
25 action?
26
27
                   MR. BOYD: Mr. Anderson.
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29
                   MR. ANDERSON: Mr. Chairman, I wish to make a
30 motion. I will provide my rationale for it in a minute.
31 motion, essentially, is to adopt the Staff Committee
32 recommendation with slight modifications. This would be to
33 adopt the Special Action Request with slight modifications to
34 the Staff Committee recommendations.
35
36
          And those modifications would be specifically, first
37 paragraph for sheep Unit 23. The season currently it says
38 August 20th to September 20th. That would change from August
39 20th to August 10 and September 20th would change to September
40 30th. It would then read August 10th to September 30.
41
42
           Second paragraph, Unit 23, change September 21st to
43 October 1st. It would then read October 1st to April 1st.
44 will be closed when a total of 20 sheep have been harvested,
45 including those harvested during the August 10th season.
46
           Paragraph three, Unit 23, change August 20th to August
47
48 10th, September 20th to September 30th.
49
50
           Paragraph four, Unit 23, change September 21st to
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1 October 1.

For Unit 26(A), first paragraph of 26(A), change the dates August 20th to August 10th and September 20th, change to September 30th. In the second paragraph change the dates September 21st to October 1st. At the last sentence there in the dates, including those harvested during the August 10th season.

10 MR. WILSON: Mr. Chair, this is Curt Wilson, 11 I'll second that.

13 CHAIRMAN DEMIENTIEFF: Okay. What are you 14 trying to do here, Paul?

MR. ANDERSON: I'm recommending that we adopt the Staff Committee recommendation consisted with the RAC recommendations. The only thing I'm doing here is moving the opening date of the season up from August 20th to August 10, as was discussed earlier. The season date was set August 20th to 21 allow the Park Service and BLM to get the information out. And in discussion with our staff, I think we can do that by August 10th and thus give the users a longer period of opportunity. And then changing the closing dates of the season, September 25 20th to 30th makes it consistent throughout and balances that 26 period during which the 10 sheep can be harvested prior to the 27 opening of the second -- or to the season.

29 CHAIRMAN DEMIENTIEFF: Okay. Thank you. Is 30 there any discussion on the motion?

MR. BOYD: Yes, Mr. Anderson.

MR. ANDERSON: We heard that this hunt's been 35 closed for many years, in fact, in parts of this unit for seven 36 years, in other parts for four, based upon population problems. 37 We're told the sheep population is currently is well below it's 38 recent historic highs, the fact is about half of its historic 39 high at the present time and at or below the population when it 40 was closed just recently.

We've heard from testimony here that the need for the local users for subsistence use for sheep is at or above the harvestable surplus that's been identified for the Unit 23. And that circumstance surrounding this situation has been closed for a long period of time, we're harvesting the older animals predominantly. It doesn't mean necessarily that this going to continue as a hunt for a long term. It's, at best, a unique situation. It will be difficult to predict exactly the patterns of use that would develop given the opportunity here.

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But we do know that there's a significant need in that region for the sheep for subsistence purposes. We also know, both from the Federal and State biologists that taking 40 rams in this (cut out) biologically sound, if you will, that that will have no practical harm to the population.

We also know from testimony at the Regional Advisory 8 Council meeting that there are a large number of people within that region that are -- that want to and will hunt, given that 10 opportunity to do so. It appears to me listening to this 11 conversation today that the unfortunate situation that we find 12 ourselves in together as a group (cut out) may contribute. in 13 large part, to a lack of good communication amongst all of the 14 different stakeholders in this effort. I feel badly about 15 that, that we haven't communicated well and that as a result a 16 very difficult situation to deal with, but I think from a 17 Federal point of view the law is very clear on what our job is 18 in managing the Federal Subsistence Program. 19

But, nonetheless, given that and in order to, 21 hopefully, improve communication and to preclude this kind of a 22 situation from occurring in the future, I would also propose 23 that we direct the Federal agencies involved, specifically Park 24 Service, BLM, along with (cut out) specifically, to take the 25 lead in developing a Management Plan for the sheep population 26 in this area that will identify when and how hunting can be 27 opened in this area. My hope being that given that process 28 that the State and local subsistence users, Regional Advisory 29 Council, Federal agencies responsible for these populations on 30 their lands will, in fact, have an opportunity to communicate 31 effectively together, to plan together, to cooperate for the 32 betterment of the herd and for benefit of subsistence users as 33 well sport down the road.

34 35 MR. BOYD: Mr. Wilson wants to speak,

36 Mr. Chair.

CHAIRMAN DEMIENTIEFF: Carry on.

MR. WILSON: Mr. Chair, I agree with 40 41 Mr. Anderson that this has been an unfortunate situation. 42 have been sitting -- I have been dealing with this issue now 43 for a few days and I've been trying to figure out how we could 44 have kept ourselves from getting in such a rushed situation. 45 But given the structure of the relationships between the 46 various parties I can't really -- I haven't been able to see 47 how we could have avoided getting here, so I tend to support 48 the idea of directing the two agencies, land managing agencies, 49 the Park Service and BLM, to come up with some kind of a 50 Management Plan and to consult with all of the appropriate

shareholders in this, particularly the State of Alaska and the local people and see if we can't figure out a way to keep something like this from happening again.

MR. BOYD: Mr. Pospahala.

MR. POSPAHALA: Mr. Chairman, under the circumstance I'm going to find myself able to support the motion that's before us from the standpoint that I can accept the idea that it's necessary to restrict non-subsistence uses to continue subsistence uses in this instance. I would like to express my concurrence with Mr. Anderson's view about the nature and extent of communication that has taken place among the both the Federal and State agencies and also in terms of involving the Regional Advisory Council, and unknown to me, the level of interaction on the State's side that's taken place with the local Fish and Wildlife Advisory Committee, that wasn't part of the record that we were supplied and I'm not knowledgeable about their involvement in this issue, but would have preferred considerably more communication at all levels.

Lastly, unfortunately, I think time is of the essence 23 at this point and we're not able to entertain other options for 24 distributing or allocating the harvest among the user 25 communities in the local area. But I just want to make it 26 clear and on the record that I certainly prefer allocations 27 that are based on the community harvest allocation scheme, 28 rather than trying to place split seasons and methods and means 29 as an alternate to provide for an allocation of harvest.

Thank you.

33 CHAIRMAN DEMIENTIEFF: Yeah, I think I'd just
34 like to go ahead an echo those comments, I think we've been in
35 these kind of difficult situations for the past few years and
36 by displaying a cooperative approach and by talking amongst
37 some people that (phone cut out) regarding these various issues
38 that we covered in the past couple of years, we've been able to
39 come to fairly well satisfactory conclusions for all parties
40 involved, so I think, Mr. Anderson, your comments are very to
41 the point here and it is something that we do need to follow up
42 on.

MR. CESAR: Mr. Chairman.

CHAIRMAN DEMIENTIEFF: Yes, go ahead.

MR. CESAR: I just wanted you to know I'm still 49 alive down here. And I support the motion. I think that I 50 echo all the comments before me, I don't think I need to

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  reiterate them. I do -- I share the same concern, I think, as
2 Mr. Pospahala in terms of the communities and how we allocate
3 amongst them and I think we need to give some more thought to
4 that because it doesn't seem -- it seems that we're
  inconsistent with ourselves sometimes, so for all those reasons
6 I will support the motion.
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8
           Thank you.
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                   CHAIRMAN DEMIENTIEFF: Thank you. Any other
11 Board comments?
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                   MR. CAPP: This is Jack Capp with the Forest
14 Service, I agree with the comments that have been made, I think
15 it's unfortunate we're caught in this timing situation. I
16 would add that I just want to encourage those involved to
17 strengthen all we can the reporting and monitoring of the
18 harvest so we have good figures in front of us.
19
20
           Thank you.
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22
                   CHAIRMAN DEMIENTIEFF: Additional Board
23 discussion?
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25
          (No audible responses)
26
27
                   CHAIRMAN DEMIENTIEFF: Are we prepared for a
28 vote?
29
30
                  MR. BOYD: I'm getting positive nods,
31 Mr. Chair.
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                   CHAIRMAN DEMIENTIEFF: Okay. All those in
34 favor of the motion, please signify by saying aye.
35
36
                   IN UNISON:
                               Aye.
37
38
                   CHAIRMAN DEMIENTIEFF: Those opposed same sign.
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40
          (No opposing responses)
41
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                   CHAIRMAN DEMIENTIEFF: Motion carries.
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                   MR. BOYD: Mr. Goodwin is signalling he would
45 like to make a statement, Mr. Chair.
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                   CHAIRMAN DEMIENTIEFF: Go ahead.
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                   MR. GOODWIN: Mr. Chairman, on behalf of the
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50 Northwest Arctic Subsistence Regional Advisory Council, I'd
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  like to thank the Federal Board for acknowledging this proposal
  and passing. It's appreciated very much and we will cooperate
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  with whatever steps are needed to develop a Management Plan.
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                   CHAIRMAN DEMIENTIEFF: Thank you, Willie.
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7
           Okay, if there's no further discussion on this point
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  we'll go ahead and move on in our agenda.
9
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                   MR. BOYD: If we could pause for a minute,
11 Mr. Chair, to sort of clear the teleconference so that we could
12 continue with the work session. But I would like to just add
13 that I thank the Park Service for being on line out of Kotzebue
14 and all of the public that participated today and your
15 endurance of this process and that concludes, I think, the
16 public portion of the meeting. If the public would sign off
17 now, we'll pause for a second and continue with.....
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19
                   CHAIRMAN DEMIENTIEFF: We'll go ahead and take
20 about a two minute break here while people.....
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                   MR. BOYD:
                             Okay.
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24
           (Off record approximately 1:23 p.m.)
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                        (END OF PROCEEDINGS)
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1	CERTIFICATE
2	
3	UNITED STATES OF AMERICA)
4)ss.
5	STATE OF ALASKA)
6	DIATE OF ADADICA
7	T Tananh D Malaninghi Makama Dublin in and fan tha
	I, Joseph P. Kolasinski, Notary Public in and for the
8	State of Alaska and Owner of Computer Matrix, do hereby
9	certify:
10	
11	THAT the foregoing pages numbered 02 through 48 contain
12	a full, true and correct Transcript of the FEDERAL SUBSISTENCE
13	BOARD PUBLIC MEETING and TELECONFERENCE, taken electronically
14	by me on the 31st day of July, 1998, beginning at the hour of
	10:30 o'clock a.m. at the Offices of the U.S. Fish and Wildlife
	Service, Gordon Watson Conference Room, 1101 E. Tudor Road,
	Anchorage, Alaska;
18	Iniciorage, mashar
19	THAT the transcript is a true and correct transcript
	requested to be transcribed and thereafter transcribed by me to
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	the best of my knowledge and ability;
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23	THAT I am not an employee, attorney, or party
24	interested in any way in this action.
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26	DATED at Anchorage, Alaska, this 5th day of August,
	1998.
28	
29	
30	
31	
32	Joseph P. Kolasinski
33	Notary Public in and for Alaska
34	My Commission Expires: 4/17/00
J 1	